

## Message Text

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ACTION EUR-12

INFO OCT-01 EA-07 ISO-00 CU-02 USIE-00 CIAE-00 INR-07  
NSAE-00 DHA-02 L-03 SSO-00 INRE-00 /034 W  
-----261227Z 050537 /11

O R 261159Z JAN 77  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC IMMEDIATE 5056  
AMEMBASSY TAIPEI IMMEDIATE  
INFO USMISSION USBERLIN  
AMEMBASSY CANBERRA  
AMEMBASSY LONDON  
AMEMBASSY BERLIN  
AMEMBASSY PARIS  
AMEMBASSY MOSCOW  
USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 01486

E.O. 11652: GDS  
TAGS: PFOR PGOV WB GW TW US UK FR  
SUBJECT: 1979 WORLD ARCHERY CHAMPIONSHIPS IN BERLIN

REFS: (A) USBER 207; (B) BONN 1127;  
(C) USBER 2368 (76); (D) BONN 18446 (76)  
ALL NOTAL

BEGIN SUMMARY. IN DISCUSSING VISA ASPECTS OF HOLDING  
THE 1979 WORLD ARCHERY CHAMPIONSIPS IN WEST BERLIN,  
THE FRG REP HAS INFORMED THE BONN GROUP THAT OTHER  
CONDITIONS FOR THE MEET WOULD INCLUDE PROHIBITING  
PARTICIPATION OF A TEAM FROM TAIWAN UNDER THE  
DESIGNATION "REPUBLIC OF CHINA." THE US REP EXPRESSED  
THE VIEW THAT IT WOULD BE DIFFICULT FOR THE USG TO  
AGREE TO THE HOLDING OF THE MEET IN BERLIN UNDER SUCH  
CIRCUMSTANCES. THE FRG NONETHELESS INTENDS TO INFORM  
THE INTERNATIONAL ARCHERY FEDERATION OF THIS AND OTHER  
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CONDITIONS AT A MEETING IN CANBERRA ON FEBRUARY 1.  
ACTION REQUESTED: URGENT GUIDANCE. END SUMMARY.

1. IN JANUARY 25 BONN GROUP MEETING, FRG REP (HENZE)  
INFORMED ALLIES THAT THE INTERNATIONAL ARCHERY  
FEDERATION (FITA) HAS DECIDED TO HOLD THE 1979 WORLD  
ARCHERY CHAMPIONSHIPS IN BERLIN. THE EVENT WILL TAKE

PLACE IN JULY 1979. IN THAT CONNECTION, FITA HAS ASKED THE GERMAN SHOOTING FEDERATION (DSV) TO OBTAIN THE NORMAL GUARANTEE OF FREE ENTRY AND EXIT FOR PARTICIPANTS IN THE CHAMPIONSHIPS FROM THE APPROPRIATE NATIONAL AUTHORITIES.

2. HENZE CONTINUED THAT THE FITA REQUEST RAISED POTENTIAL PROBLEMS SIMILAR TO THOSE INVOLVED IN HOLDING THE 1978 WORLD SWIMMING CHAMPIONSHIPS IN BERLIN (REFTELS). AT FIRST, THE FRG HAD BEEN INCLINED TO UTILIZE THE "OLYMPIC SOLUTION," I.E. OLYMPIC-STYLE IDENTITY CARDS ISSUED BY THE RELEVANT FEDERATION, AS IS NOW BEING CONSIDERED FOR THE SWIMMING CHAMPIONSHIPS. HOWEVER, THE FRG IS FACED WITH A TIME PROBLEM AS THE DSV MUST PROVIDE THE APPROPRIATE GUARANTEE AT THE FITA MEETING BEGINNING FEBRUARY 1 IN CANBERRA. THE LAW AND REGULATIONS TO ALLOW THE OLYMPIC SOLUTION ARE NOT PREPARED AND, IN ANY CASE, THE FOREIGN OFFICE IS ENCOUNTERING SOME OPPOSITION TO THE PRINCIPLE IN THE INTERIOR MINISTRY IN REGARD TO THE SWIMMING CHAMPIONSHIPS.

3. AS PERHAPS AN INTERIM MEASURE, HENZE SAID THE FOREIGN OFFICE PROPOSED TO GIVE THE FOLLOWING STATEMENT OF GUARANTEE FOR THE DSV REPRESENTATIVE TO GIVE TO FITA IN CANBERRA. THE STATEMENT HAS BEEN DRAFTED IN SUCH A WAY AS NOT TO EXCLUDE THE OLYMPIC SOLUTION IF IT IS LATER ADOPTED BY THE FRG.

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BEGIN TEXT

IN AGREEMENT WITH THE FEDERAL MINISTER OF THE INTERIOR, THE FOREIGN OFFICE CONFIRMS TO YOU THAT THE MEMBERS OF THE ASSOCIATIONS AFFILIATED WITH THE INTERNATIONAL ARCHERY ASSOCIATION (FITA) WILL BE ACCORDED UNIMPEDED ENTRY TO AND EXIT FROM THE XXXTH WORLD CHAMPIONSHIPS IN BERLIN IN ACCORDANCE WITH APPLICABLE REGULATIONS.

THE ABOVE ASSURANCE IS GIVEN ON THE UNDERSTANDING THAT FITA CERTIFIES TO THE FEDERAL GOVERNMENT, WITH REGARD TO THE SOUTH AFRICAN ASSOCIATION, THAT NO DISCRIMINATION ON GROUNDS OF RACE OCCURS IN RESPECT OF MEMBERSHIP IN THAT ASSOCIATION AND IN THE CHOICE OF THE TEAM. ENTRY CANNOT BE GRANTED TO WOULD-BE PARTICIPANTS FROM RHODESIA WHO ARE BEARERS OF RHODESIAN PASSPORTS. PARTICIPANTS FROM TAIWAN MAY RECEIVE VISAS ONLY ON THE CONDITION THAT A TEAM FROM TAIWAN DOES NOT APPEAR IN

PUBLIC WITH THE DESIGNATION "REPUBLIC OF CHINA."

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ACTION EUR-12

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NSAE-00 DHA-02 L-03 SSO-00 INRE-00 /034 W  
-----261226Z 050648 /10

O R 261159Z JAN 77  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC IMMEDIATE 5057  
AMEMBASSY TAIPEI IMMEDIATE  
INFO USMISSION USBERLIN  
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END TEXT

4. ASKED FOR COMMENTS ON THE STATEMENT, ALL ALLIED  
REPS AGREED THAT IT PROBABLY REPRESENTED THE ONLY  
FEASIBLE WAY OF HANDLING THE GUARANTEE OF FREE ENTRY  
ON THIS SHORT NOTICE. US REP ADDED THAT HE COULD NOT,  
HOWEVER, ACCEPT THE FINAL SENTENCE OF THE STATEMENT  
CONCERNING TAIWAN.

5. HENZE STATED THAT HE WOULD TAKE NOTE OF THE US  
POSITION BUT THAT HE WAS NOT ACTUALLY SUBMITTING THE  
STATEMENT FOR ALLIED CLEARANCE, SIMPLY FOR INFORMATION.  
THE FRG LEGAL ADVISOR (DUISBERG) ADDED THAT THE TAIWAN  
ASPECT OF THE MATTER WAS NOT A BERLIN ISSUE BUT  
REFLECTED AN ELEMENT OF FRG FOREIGN POLICY. THIS  
POLICY HAD BEEN APPLIED TO VARIOUS EVENTS SINCE THE  
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MONTREAL OLYMPICS.

6. US REP DISAGREED, STATING THAT HE DID NOT SEE HOW THE USG COULD AGREE TO THE HOLDING OF AN EVENT IN BERLIN UNDER CIRCUMSTANCES WHICH WERE INCONSISTENT WITH US FOREIGN POLICY.

7. UK REP (HITCH) PICKED UP ON THE POINT NOTING THE REFERENCE TO RHODESIA IN PARAGRAPH TWO. FORTUNATELY, THE FRG HAD THE SAME POLICY ON RHODESIA AS THE UNITED KINGDOM HAD. IF FRG POLICY ON RHODESIA WERE DIFFERENT AND WOULD ALLOW RHODESIAN ATHLETES TO APPEAR, HITCH DID NOT SEE HOW THE UK COULD ACCEPT THE IMPLEMENTATION OF SUCH A POLICY IN BERLIN. IT RAISED THE INTERESTING QUESTION OF WHAT HAPPENS REGARDING BERLIN IF THE THREE POWERS AND THE FRG HAD DIVERGENT FOREIGN POLICIES ON A CERTAIN POINT. FRENCH REP (BOISSIEU) CONCURRED IN THAT VIEW.

8. US REP ASKED WHETHER THE FRG HAD IMPOSED A SIMILAR RESTRICTION ON THE ROC TEAM IN CONNECTION WITH THE WORLD SWIMMING CHAMPIONSHIPS. AFTER CHECKING WITH THE FOREIGN OFFICE CHINA DESK BY PHONE, HENZE STATED THAT IT HAD NOT. ALTHOUGH BOTH ASSOCIATIONS, FITA AND FINA (REF D), ARE OLYMPIC-ASSOCIATED, THE 1978 SWIMMING CHAMPIONSHIPS WERE AGREED UPON FOR BERLIN BEFORE THE MONTREAL PROBLEMS TOOK PLACE.

8. GIVEN THE PROBLEM POSED BY THE TAIWAN STIPULATION, THE BONN GROUP BELIEVED IT WOULD BE PREFERABLE FOR THE FRG TO USE ONLY THE FIRST PARAGRAPH OF THE PROPOSED STATEMENT. NEVERTHELESS, HENZE THOUGHT IT ESSENTIAL THAT THE STIPULATIONS IN THE SECOND PARAGRAPH ALSO BE PRESENTED TO FITA AT THE FEBRUARY 1 MEETING. THE US REP MAINTAINED HIS POSITION THAT HE WOULD HAVE TO OPPOSE THE STATEMENT PENDING RECEIPT OF GUIDANCE  
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FROM THE DEPARTMENT.

9. THE UK LEGAL ADVISOR (CHAMBERLAIN) COMMENTED THAT A SPECIAL ALLIED DISPENSATION MIGHT BE REQUIRED FOR THE ARCHERS TO BRING THEIR EQUIPMENT TO BERLIN, GIVEN ALLIED CONTROLS ON WEAPONS, BUT HE THOUGHT THAT WOULD POSE NO SPECIAL PROBLEM.

10. COMMENT: IT IS IN THE US INTEREST TO PROMOTE THE ROLE OF WEST BERLIN AS AN INTERNATIONAL CONFERENCE AND SPORTS CENTER, AND WORLD CHAMPIONSHIPS SUCH AS THE SWIMMING AND ARCHERY MEETS SEEM NATURALS FOR FURTHERING THIS POLICY. WE WOULD ASSUME, HOWEVER, THAT IF THE MEET WERE HELD IN BERLIN WITH ALLIED APPROVAL, EXCLUSION OF AN OFFICIALLY-DESIGNATED REPUBLIC OF CHINA TEAM WOULD AT A MINIMUM CREATE DOMESTIC POLITICAL PROBLEMS IN THE US. WE ARE UNAWARE OF PRECEDENTS FOR THIS PARTICULAR TYPE OF BERLIN PROBLEM, WHERE US AND FRG FOREIGN POLICY PRINCIPLES COULD PRESENT A CONFLICT ON A PARTICULAR BERLIN-RELATED ISSUE.

11. ACTION REQUESTED:

A. FOR TAIPEI: IT MIGHT BE RELEVANT TO KNOW WHETHER THE ROC HAS AN ARCHERY TEAM.

B. FOR DEPARTMENT: WOULD APPRECIATE URGENT GUIDANCE AS TO WHETHER THE US REP SHOULD TAKE ANY FURTHER ACTION BEFORE THE GERMAN ARCHERY DELEGATE LEAVES ON JANUARY 31 FOR CANBERRA.  
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## Message Attributes

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